

## Newberry County Early Action Plan for the 8-Hour Ozone Standard

### **Background**

In 1997, the Environmental Protection Agency (EPA) revised the National Ambient Air Quality Standard (NAAQS) for Ozone from a one-hour standard to an 8-hour standard. This was done to reflect the latest understanding of the effects of ozone exposure and provide public health protection with adequate margin of safety. EPA will be designating areas as attainment (meeting the standard) or non-attainment (not meeting the standard) in April of 2004. This designation will be based on the most recent three years of monitoring data (i.e., 2001, 2002, 2003). The Department of Health and Environmental Control (DHEC) has an intensive monitoring network covering the state and routinely monitors for ozone during the months of April through October. This time period is often referred to as the “Ozone Season.” If an area is designated non-attainment, the Clean Air Act (CAA) requires states to revise their State Implementation Plan (SIP) outlining how the area will return to attainment within a certain time period. If EPA designates areas in South Carolina as non-attainment in April of 2004, a revision to the South Carolina SIP will be due no later than 2007. Additionally, once an area is designated as non-attainment, the CAA has specific requirements that must be implemented. These requirements affect industry, economic development, and transportation. One requirement, Non-attainment New Source Review sets out the level of emissions reductions required for new and modified industrial facilities. Another requirement of non-attainment areas is to coordinate local transportation and air quality planning to ensure that transportation plans, programs and projects are consistent with air quality goals. According to the CAA, transportation plans, programs, and projects cannot create new violations of the Federal air quality standards; increase the frequency or severity of existing violations of the standard; or, delay attainment of standards.

The above approach is commonly referred to as the “traditional” approach. While safeguards for areas to return to attainment are included, certain prescriptive requirements may not be appropriate for all areas designated non-attainment for the 8-hour ozone standard. As a result, EPA provided an option for areas that were meeting the one-hour standard to attain the 8-hour ozone standard by December 31, 2007, and obtain cleaner air sooner than currently federally mandated. This option offers a more expeditious time frame for achieving emissions reductions, while providing “fail-safe” provisions for the area to revert to the traditional SIP process if specific milestones are not met. EPA will move forward with the designation process (attainment or non-attainment) but will defer the effective date, thus the prescriptive requirements of non-attainment designations, provided all terms and conditions of an Early Action Compact (EAC) are being met.

Forty-five counties in South Carolina elected to participate in the development of an Early Action State Implementation Plan (EAP). Participants in the EAC include the county, DHEC and the EPA. All of these parties agree to work together to implement federal, state and local emissions control measures that will allow the non-attainment areas to attain the 8-hour ozone standard earlier and therefore avoid implementing costly prescriptive measures. The EAC requires that all counties submit a local Early Action Plan to DHEC by March 31, 2004.

Although our county is not a potential area to be designated non-attainment for the 8-hour ozone standard, other areas in South Carolina may be designated non-attainment. As air knows no boundaries, implementation of emission reduction strategies and support of federal and state rules and regulations will help to provide cleaner air sooner to citizens of South Carolina.

## **What is Ozone?**

Ozone is a gas that occurs both in the Earth's upper atmosphere and at ground level. Ozone is one of six criteria pollutants used by the EPA as an indicator of air quality. Depending on where ozone is found, it can be good or bad. Occurring naturally in the upper atmosphere, ozone acts as a shield from the sun's harmful ultraviolet rays. However, ground-level ozone is a concern during the summer months when the weather conditions are favorable for producing ozone. Ozone is formed by chemical reactions between volatile organic compounds (VOCs) and oxides of nitrogen (NOx) in the presence of sunlight. Ozone is a major ingredient of smog.

## **Ozone Health Effects**

Ozone can cause permanent damage to the respiratory system. Active children are at highest risk from ozone exposure because they often spend a large amount of time outdoors. Active adults of all ages who exercise or work outdoors have an increased risk of exposure to elevated levels of ozone. People with asthma or other respiratory diseases are particularly sensitive to ozone exposure.

## **Sources of NOx and VOCs**

NOx and VOCs come from emissions from the following sources: stationary, area, mobile and natural. Stationary sources include larger permitted industry and power plants. Area sources are small, stationary and non-transportation sources that collectively contribute to air pollution. Area sources include gas stations (emit NOx) and dry-cleaners (emit VOCs). Mobile sources are divided into two categories, on-road and off-road. The off-road mobile sources include trains, ships, boats, airplanes, lawn equipment, and construction equipment. On-road mobile sources include cars, trucks, and buses. Natural sources for VOCs are released from vegetation, mostly trees in South Carolina. Natural sources for NOx are very rare and include emissions from soil, lightning, and oceans.

## **Stakeholder Involvement**

Refer to the progress reports submitted every six months for information regarding the stakeholder process and a complete listing of the stakeholder meetings and public outreach initiatives.

## **Emission Reduction Strategies**

Through the development and implementation of this plan, local emission reduction strategies that are economically feasible and that make sense for the county will be implemented no later than April 2005. In doing so, these efforts should assist the state in achieving the 8-hour ozone standard by December 31, 2007, and maintaining the standard beyond 2012.

A number of federal control measures are in place and/or will be phased in over the next several years. These programs include the Tier II and Low Sulfur Gasoline and also the NOx SIP call. All of these programs have been developed to help areas attain air quality standards.

The state is also proposing new and/or modifications to regulations that will assist non-attainment areas. The State programs could include a regulation that would result in VOC and NOx reductions; modifications to the open burning regulations and a process to assure transportation plans, programs, and projects consider air quality goals.

Attachment 1 contains a list of emission reduction strategies that will be implemented by the county. While it may not be possible to determine emissions reductions for each of the strategies included, directionally sound strategies have been selected and the county anticipates the cumulative impact of adopting each of these strategies will assist in maintaining the standard.

## **Maintenance**

The county will continue to address strategies that will assist in long-term maintenance of the 8-hour ozone standard. DHEC will continue to provide the air quality monitoring necessary to determine attainment of the 8-hour ozone standard. Yearly, at the end of each ozone season, there will be a review and evaluation to determine the effectiveness of the strategies adopted. If necessary, additional emission reduction strategies may be adopted. Maintenance of the standard will depend upon the success of emission reduction strategies implemented as well as federal and state initiatives.

Early Action Compact Milestone – March 2004  
List of Emission Reduction Strategies Under Consideration

Newberry County

According to the latest 8-hour ozone monitoring data, Newberry County should remain attainment for the 8-hour ozone standard. However, in an effort to assist other areas in South Carolina and in the interest of public health and the environment, in December 2002, Newberry County agreed to participate in the 8-hour ozone early action process. Therefore, based on stakeholder consultation and taking into consideration resource and political constraints, the following emission reduction strategies remain under consideration. Newberry County will continue to evaluate the air quality within the county and may implement one or more of the following measures under consideration.

Measure under consideration	Description of measure (A more detailed description will be included in the Early Action Plan.)	Current assessment of emission reductions	Proposed Date for implementation	
Air Quality Contact	One person was identified as the Air Quality Contact. (Tom Barber 3491 Main Street, Newberry, SC 29108 (803)321-2135	N/A	March 2003	Cc
Support state-wide efforts	Newberry County will support the efforts of SC DHEC regarding state0wide emission reduction strategies	N/A	03/2004	Cc
Assigned to Hazard Mitigation Team	Hazard mitigation team members met on Jan 13, 2004 to discuss effect and mitigation methods. It was decided that since we have no measuring tool that shows the ozone amount that we would investigate obtaining one. Sign in Documents Attached.	N/A	Jan 2005	Cc
Alternative Fules	Encourage Public Works to use Bio-Diesel Fuels	N/A	Jan 2005	Cc
<i>Park and Ride</i>	Implemented Park and Ride from Newberry to Columbia. DOT and Central Midlands. CMRTA USED BUSES TO TRANSPORT.	N/A	Implemented October 2003	Cc
<i>Awareness</i>	WIS TV covered the Park and Ride story and brought an increase in the level of awareness	N/A	October 2003	Sta
<i>Public Information</i>	Web site entitled "Ozone, is it a good or bad thing?" was created and placed on the County web page: <a href="http://www.newberrycounty.net">www.newberrycounty.net</a>	N/A	February 2004	W